



## Policy Screening Form

**Policy Scoping**

**Policy Title: Northern Ireland Centenary 2021 Programme**

**Brief Description of Policy (please attach copy if available). Please state if it is a new, existing or amended policy.**

In April 2019 Council adopted a Notice of Motion which stated:

“That this Council recognises Northern Ireland’s centenary in 2021 and start a process to work toward a programme of events to celebrate this milestone, a budget is agreed through committee and that a working group is established at the earliest opportunity to oversee and develop the programme.

Any celebration of Northern Ireland’s 100<sup>th</sup> birthday should reflect on its great strengths and on what makes Northern Ireland a great place to live, work, visit and invest in”

A Members Working Group was established in accordance with the content of the Notice of Motion.

The Working Group was supported and facilitated by Council Officers.

The programme was developed taking into account the Community Relations Council (CRC)/Heritage Lottery Fund (HLF) principles.

The programme will take place from May – December 2021 and will appeal to a wide range of people

The following NI Centenary Programme has been proposed;

Event	Description
Series of Talks	Taking place across our borough and virtually, our series of talks will feature a range of speakers from the historical, political, social and religious fields and will offer insight, discourse and dialogue on the past 100 years in our borough and beyond  Initial talks via zoom. Later ones will be hybrid.
History Project: 100 years of Business in the Borough	This will use historic newsreel and State papers to explore the key events and personalities of the decade leading to the opening of the Northern Ireland Parliament in June 1921  Live-both in person and virtually also
Education Programme: Plantation to Partition and Beyond	An interactive Education and Living History school outreach using drama and workshop delivery (with props, weapons and artefacts) which will provide a balanced

	synopsis of the periods leading up to partition and beyond.
Touring Exhibition: 100 Years of People, Places and Events	Craigavon Museum Services will be highlighting notable Persons, Places and Events within the ABC Borough in the last 100 years. The exhibition will focus on highlighting some of the rich literary, artistic, sporting, scientific, environmental achievements within the ABC Borough over the last 100 years. The NI 2021 exhibition will travel to various community and educational institutions within the borough.
Food of the Borough Tour	This 5 hour coach tour will give visitors the opportunity to come along and savour everything we have to offer. The Coach tour will take in some of the Borough's most iconic food and drink producers as well as introduce visitors to the less well known food heroes across our borough.
Drums of Northern Ireland	There will be workshops and demonstrations on the history, traditions and cultures of different drums in Northern Ireland.
Armagh County Museum Centenary Exhibition	Armagh County Museum's exhibition draws on its rich collections to explore the establishment and development of Northern Ireland. It looks at how the changes in the decades following 1921 affected the local community, focusing on areas such as rural economy, infrastructure and education.
100 Places to Visit in the Borough	A digital listing of 100 Places from across the Borough for residents and visitors to visit and enjoy.
Service of Thanksgiving	Details to be confirmed. Proposal for a multi faith service.
Civic Event	Details to be confirmed. Proposal for a civic event led by the Borough's Lord Mayor.
Centenary Celebration Event	The Centenary Event will be held in Lurgan Park on 4 September 2021
Funding Programme via FAP	Programme awarding grants of up to £400 to community groups across the Borough that wish to mark the centenary in some way. Application process managed by the Council's Financial Assistance section.
Marketing and PR	The Council's Communications Department is managing the marketing, PR and branding of the programme of events.

## Intended aims/outcomes. What is the policy trying to achieve?

A member working group was set up to develop a programme of events and activity to be delivered in 2021 which would commemorate 100 years of Northern Ireland.

A number of other objectives were agreed;

- To develop an accessible and inclusive programme that will reflect the principles of CRC/HLF document 'Decade of Anniversaries Toolkit: Understanding Our Past, Shaping our Future'
- To consider a budget allocation for the programme and to develop a programme within the agreed budget.
- To consider the result of the Equality Screening process in the development of the programme.
- To report to the Economic Development and Regeneration Committee for approval of programme outline, budget and resource allocation.
- To consider and participate in appropriate evaluation of the project and its outcomes.

## Policy Framework

Has the policy been developed in response to statutory requirements, legal advice or on the basis of any other professional advice? Does this affect the discretion available to Council to amend the policy?

The policy was developed by the Council

**Are any Section 75 categories which might be expected to benefit from the policy? If so, please outline.**

As explained in the CRC/HLF document 'Decade of Anniversaries Tool kit: Understanding Our Past, Shaping Our Future' Commemorations can be a mixed bag. On the one hand they can be an enjoyable experience that opens up historical events in a way that makes a personal impact but on the other hand they can be difficult and divisive. The Commemoration of Northern Ireland is more likely to be welcomed by the Protestant/Unionist Community but is less likely to be celebrated by the Catholic/Nationalist Community. However, one of the objectives of the member working group was to develop an accessible and inclusive programme that will reflect the principles of the CRC/HLF document 'Decade of Anniversaries Tool kit: Understanding Our Past, Shaping our Future'.

This has been achieved in this programme as it has many activities and events which help participants reflect and deepen their understanding of the period. As outlined in the document Decade of Anniversaries Toolkit "being sensitive to this relationship between culture, society and commemoration creates space for thinking about the ways we can commemorate in a positive way. Marking the importance of certain events, movements, or people allows us to remember those who have gone before, as well as giving us the opportunity to imagine ways to consider the past and shape society for a better future."

There are activities and events to appeal to a range of people and are suitable for all ages. Events are being held in a range of locations and venues so that residents from all backgrounds/section 75 groups can attend. In order to ensure access to outdoor events, reasonable adjustments will be made where necessary to accommodate those with disabilities and their carers.

**Who initiated or wrote the policy (if Council decision, please state). Who is responsible for implementing the policy?**

Who initiated or wrote policy?	Who is responsible for implementation?
The Council	The Council is responsible for implementation.

**Are there any factors which might contribute to or detract from the implementation of the policy (e.g. financial, legislative, other)?**

Financial implications. It will cost the Council £120,000 to deliver the programme of events and activities.

**Main stakeholders in relation to the policy**

Please list main stakeholders affected by the policy (e.g. staff, service users, other statutory bodies, community or voluntary sector, private sector)

Members of the public, staff members

**Are there any other policies with a bearing on this policy? If so, please identify them and how they impact on this policy.**

Local  
Good Relations Strategy  
Equality Scheme  
ACBCBC Integrated Tourism Development & Marketing Strategy & Action Plan 2017-2022

Regional  
The Together: Building a United Community Strategy T:BUC  
Equality Commission for Northern Ireland Guidance on Good Relations in Local Councils 2015

## Available Evidence

Council should ensure that its screening decisions are informed by relevant data. What evidence/information (both qualitative and quantitative) have you gathered to inform this policy? Specify details for each of the Section 75 categories.

Section 75 category	Evidence
Religious belief	<p>The 2011 Census showed that 43% of the population in the Borough were either Catholic or brought up as Catholic and 52% belonged to or were brought up in Protestant, other Christian or Christian-related denominations. A further 1% belonged to or had been brought up in other religions, while 5% neither belonged to, nor had been brought up in, a religion.</p> <p>Other evidence includes the principles of the CRC/HLF document 'Decade of Anniversaries Toolkit: Understanding Our Past, Shaping our Future.' These advise to</p> <ol style="list-style-type: none"> <li>1. Start from the historical facts;</li> <li>2. Recognise the implications and consequences of what happened;</li> <li>3. Understand that different perceptions and interpretations exist; and</li> <li>4. Show how events and activities can deepen understanding of the period;</li> <li>5. All to be seen in the context of an 'inclusive and accepting society'</li> </ol>
Political opinion	<p>Armagh City, Banbridge and Craigavon Borough Council has 41 elected members, the breakdown of seats by political party is:</p> <ul style="list-style-type: none"> <li>• Democratic Unionist Party – 11</li> <li>• Ulster Unionist Party - 10</li> <li>• Sinn Fein - 10</li> <li>• Social Democratic and Labour Party - 6</li> <li>• Alliance - 3</li> <li>• Independent - 1</li> </ul> <p>A total of 79,309 votes were polled in the borough from an eligible electorate of 147,977 giving a turnout of 53.6%. This breakdown is taken as an approximate representation of the political opinion of people within the Borough.</p> <p>Other evidence includes the principles of the CRC/HLF document 'Decade of Anniversaries Toolkit: Understanding Our Past, Shaping our Future.' These advise to</p> <ol style="list-style-type: none"> <li>6. Start from the historical facts;</li> <li>7. Recognise the implications and consequences of what happened;</li> <li>8. Understand that different perceptions and interpretations exist; and</li> <li>9. Show how events and activities can deepen understanding of the period;</li> <li>10. All to be seen in the context of an 'inclusive and accepting society'</li> </ol>

Racial group	<p>The 2011 Census showed that:</p> <ul style="list-style-type: none"> <li>• 98.5% of the usually resident population of the Borough were White and 1.5% were from minority ethnic groups. The main ethnic minorities were Mixed (605 individuals), Chinese (528 individuals) and Other Asian (463 individuals).</li> <li>• 89.0% of residents in the Borough were born in Northern Ireland. The Borough had 5.4% of residents or 10,846 individuals who were born outside the United Kingdom or Republic of Ireland.</li> </ul> <p>4.1% of residents aged 3+ years or (7,896 individuals) spoke a language other than English or Irish as their main language. Apart from English and Irish, the most common other main languages were Polish (2,919 residents aged 3+ years), Lithuanian (1,736) and Portuguese (834). Of those whose main language is not English or Irish, 34% cannot speak English or cannot speak it well (based on the three legacy council areas).</p>
Age	<p>The population of the Borough was estimated to be 216,205 at 30 June 2019. The profile by age group is:</p> <ul style="list-style-type: none"> <li>• 0-15 years - 23%</li> <li>• 16-39 years - 30%</li> <li>• 40-64 years - 32%</li> <li>• 65+ years - 16%</li> </ul> <p>The Borough has a growing and ageing population. The population of the Borough is projected to increase by almost 8% or 16,675 people over the next 10 years to 2029. The largest percentage increase is projected in the 65 and over age group (29%). Within this age group the number aged 85 and over are projected to increase by an extra 1,781 people (46%).</p>
Marital status	<p>The 2011 Census provides information on the marital status profile of those aged 16 and over in the Borough:</p> <ul style="list-style-type: none"> <li>• Single (never married or never registered a same-sex civil partnership) - 34%</li> <li>• Married - 51%</li> <li>• In a registered same-sex civil partnership - 0.1%</li> <li>• Separated (but still legally married or still legally in a same-sex civil partnership) - 4%</li> <li>• Divorced or formerly in a same-sex civil partnership which is now legally dissolved - 5%</li> </ul> <p>Widowed or surviving partner from a same-sex civil partnership - 7%</p>
Sexual orientation	<p>The 2011 Census did not include a question on sexual identity. The Continuous Household Survey provides results on the sexual identity of persons aged 16 and over. In 2017/18 - 2019/20, 98% of respondents to the survey identified as Heterosexual/Straight, 1% as Gay/Lesbian and 1% as Bisexual in the Borough. Note figures may not sum to 100% due to rounding. Results from the 2019 Northern Ireland Life and Times Survey showed for adults aged 18 and over in NI overall:</p> <ul style="list-style-type: none"> <li>• I am 'gay' or 'lesbian' (homosexual) - 2%</li> <li>• I am heterosexual or 'straight' - 90%</li> <li>• I am bi-sexual - 1%</li> <li>• Other answer - 1%</li> <li>• I do not wish to answer this question – 7%</li> </ul> <p>Note figures may not sum due to rounding.</p>
Men and women generally	<p>The 2011 Census showed that in Armagh City, Banbridge and Craigavon Borough 49% (98,713) of usual residents were males and 51% (100,980) were females.</p>

	Population estimates for 2019 show the borough is made up of 107,540 (49.7%) males and 108,665 (50.3%) females.
Disability	<p>In 2011, one fifth (20%) of people (or 39,861 individuals) in the Armagh City, Banbridge and Craigavon Borough had a long-term health problem or disability that limited their day-to-day activities.</p> <p>The Family Resources Survey showed, using data for 2015/16 to 2017/18, 19% of individuals in the Borough were disabled, similar to the level in NI overall (21%). Benefit statistics from the Department for Communities showed as of May 2020 there were:</p> <ul style="list-style-type: none"> <li>• 2,120 or 4.4% of under 16 population and 6,070 or 18.1% of 65 and over population claiming Disability Living Allowance</li> <li>• 5,550 or 16.6% of 65 and over population claiming Attendance Allowance</li> <li>• 15,130 Personal Independence Payment claims in payment</li> </ul> <p>(experimental statistics).</p>
Dependants	<p>The 2011 Census showed:</p> <p>36% or 27,287 households in the Borough contained dependent children. 12% of the population (or 23,101 individuals) provided unpaid care. Of those who provided unpaid support:</p> <ul style="list-style-type: none"> <li>• 58% provided 1-19 hours per week,</li> <li>• 17% provided 20-49 hours per week, and</li> <li>• 25% provided 50+ hours per week.</li> </ul> <p>Benefit statistics from the Department for Communities show that at May 2020, there were 7,940 claimants or 4.7% of 16 and over population claiming Carer's Allowance in the Borough.</p>

### Needs, experiences and priorities

Taking into account the information gathered above, what are the different needs, experiences and priorities of each of the following categories in relation to this particular policy/decision?

Section 75 category	Needs, experiences and priorities
Religious belief	<p>Although not all Protestants are necessarily Unionist and not all Catholics are Nationalist. Those from a Protestant, Unionist background are more likely to engage in the commemoration of Northern Ireland. However, one of the objectives of the member working group was to develop an accessible and inclusive programme that will reflect the principles of the CRC/HLF document 'Decade of Anniversaries Tool kit: Understanding Our Past, Shaping our Future'.</p> <p>This has been achieved in this programme as it has many activities and events which help participants reflect and deepen their understanding of the period. As outlined in the document Decade of Anniversaries Toolkit "being sensitive to this relationship between culture, society and commemoration creates space for thinking about the ways we can commemorate in a positive way. Marking the importance of certain events, movements, or people allows us to remember those who have gone before, as well as</p>
Political opinion	



	giving us the opportunity to imagine ways to consider the past and shape society for a better future.”
Racial group	N/A
Age	There are activities and events to appeal to a range of people and are suitable for all ages.
Marital status	N/A
Sexual orientation	N/A
Men and women generally	N/A
Disability	In order to ensure access to outdoor events, reasonable adjustments will be made where necessary to accommodate those with disabilities and their carers.
Dependants	N/A

### Screening Questions

#### 1. What is the likely impact on equality of opportunity for those affected by this policy for each of the Section 75 categories?

Category	Policy Impact	Level of impact (Major/minor/none)
Religious belief	As stated earlier the Protestant/Unionist Community is more likely to engage in the commemoration of Northern Ireland but the adherence to the principles of the CRC/HLF document has ensured the development of an accessible and inclusive programme	None
Political opinion		
Racial group	The accessible and inclusive programme will have a positive impact on a range of section 75 categories.	None
Age	There are activities and events to appeal to a range of people and are suitable for all ages.	None
Marital status	The accessible and inclusive programme will have a positive impact on a range of section 75 categories.	None
Sexual orientation		
Men and women generally		
Disability		
Dependents		

**2. Are there opportunities to better promote equality of opportunity for people within the Section 75 categories?**

Category	If yes, provide details	If no, provide reasons
Religious belief		No. Although those from a Protestant, Unionist background are more likely to engage in the commemoration of Northern Ireland, the accessible and inclusive programme will have a positive impact on a range of section 75 categories.
Political opinion		
Racial group		
Age		
Marital status		
Sexual orientation		
Men and women generally		
Disability		
Dependents		

**3. To what extent is the policy likely to impact on good relations between people of different religious belief, political opinion, or racial group?**

Category	Details of Policy Impact	Level of impact (major/minor/none)
Religious belief	Although those from a Protestant, Unionist background are more likely to engage in the commemoration of Northern Ireland, the accessible and inclusive programme will have a positive impact on a range of section 75 categories.	none
Political opinion		
Racial group	No impact	None

**4. Are there opportunities to better promote good relations between people of different religious belief, political opinion or racial group?**

Category	If yes, provide details	If no, provide reasons
Religious belief		No. Although those from a Protestant, Unionist background are more likely to engage in the commemoration of Northern Ireland, the accessible and inclusive programme will have a positive impact on a range of section 75 categories
Political opinion		
Racial group		

## **Multiple Identity**

Generally speaking, people fall into more than one Section 75 category (for example: disabled minority ethnic people; disabled women; young Protestant men; young lesbian, gay and bisexual people). Provide details of data on the impact of the policy on people with multiple identities. Specify relevant s75 categories concerned.

The Council anticipates a range of categories will be represented and acknowledges that no individual belongs exclusively to one equality group.

## **Disability Discrimination (NI) Order 2006**

Is there an opportunity for the policy to promote positive attitudes towards disabled people?

In order to ensure access to outdoor events, reasonable adjustments will be made where necessary to accommodate those with disabilities and their carers.

Is there an opportunity for the policy to encourage participation by disabled people in public life?

N/A

## **Screening Decision**

### **A: NO IMPACT IDENTIFIED ON ANY CATEGORY – EQIA UNNECESSARY**

Please identify reasons for this below

In April 2019 Council adopted a Notice of Motion which stated:

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As explained in the CRC/HLF document ‘Decade of Anniversaries Tool kit: Understanding Our Past, Shaping Our Future’ Commemorations can be a mixed bag. On the one hand they can be an enjoyable experience that opens up historical events in a way that makes a personal impact but on the other hand they can be difficult and divisive. The Commemoration of Northern Ireland is more likely to be welcomed by the Protestant/Unionist Community but is less likely to be celebrated by the Catholic/Nationalist Community. However, one of the objectives of the member working group was to develop

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**B: MINOR IMPACT IDENTIFIED – EQIA NOT CONSIDERED NECESSARY AS IMPACT CAN BE ELIMINATED OR MITIGATED**

Where the impact is likely to be minor, you should consider if the policy can be mitigated or an alternative policy introduced. If so, EQIA may not be considered necessary. You must indicate the reasons for this decision below, together with details of measures to mitigate the adverse impact or the alternative policy proposed.

**C: MAJOR IMPACT IDENTIFIED – EQIA REQUIRED**

If the decision is to conduct an equality impact assessment, please provide details of the reasons.

**Timetabling and Prioritising**

**If the policy has been screened in for equality impact assessment**, please answer the following questions to determine its priority for timetabling the equality impact assessment.

On a scale of 1-3 with 1 being the lowest priority and 3 being the highest, assess the policy in terms of its priority for equality impact assessment.

Priority criterion	Rating (1-3)
Effect on equality of opportunity and good relations	

Social need	
Effect on people's daily lives	

The total rating score should be used to prioritise the policy in rank order with other policies screened in for equality impact assessment. This list of priorities will assist the council in timetabling its EQIAs.

Is the policy affected by timetables established by other relevant public authorities? If yes, please give details.

### Monitoring

Effective monitoring will help the authority identify any future adverse impact arising from the policy. It is recommended that where a policy has been amended or an alternative policy introduced to mitigate adverse impact, monitoring be undertaken on a broader basis to identify any impact (positive or adverse).

Further information on monitoring is available in the Equality Commission's guidance on monitoring ([www.equalityni.org](http://www.equalityni.org)).

Identify how the impact of the policy is to be monitored

Comments and Complaints from Attendees

### Approval and Authorisation

A copy of the screening form for each policy screened should be signed off by the senior manager responsible for that policy. The screening recommendation should be reported to the relevant Committee/Council when the policy is submitted for approval.

Screened by	Position/Job title	Date
Jill McEaney	Arts, Culture and Heritage Manager	10.05.21
Approved by	Position/Job Title	Date
Brian Johnston	Head of Tourism, Arts and Culture	10.05.21

Please forward a copy of the completed policy and form to:

[mary.hanna@armaghbanbridgecraigavon.gov.uk](mailto:mary.hanna@armaghbanbridgecraigavon.gov.uk)

who will ensure these are made available on the Council's website.

The above officer is responsible for issuing reports on a quarterly basis on those policies "screened out for EQIA". This allows stakeholders who disagree with this recommendation to submit their views. In the event of any stakeholder disagreeing with the decision to screen out any policy, the screening exercise will be reviewed.